“⚠️” and the signal word “WARNING” shall be in contrasting color to the background and delineated with solid black line borders. The background color behind the safety alert symbol and the signal word “WARNING” shall be orange, red, or yellow, whichever provides the best contrast against the product background. The signal word “WARNING” and the solid triangle portion of the safety alert symbol shall be black. The exclamation mark of the safety alert symbol shall be the same color as the background. The remainder of the text shall be black, with key words highlighted using boldface, on a white background surrounded by a solid black line border. This text also shall be left-justified, in upper and lowercase letters (i.e., sentence capitalization), and in list or outline format, with precautionary statements indented from hazard statements and preceded with bullet points. An example label in the format described in this section is shown in Figure 2.

**FIGURE 2.—Label Format Example**

**WARNING**

Children have suffered skull fractures after falling from high chairs. Falls can happen quickly if child is not restrained properly.

- **Always use restraints, and adjust to fit snugly.** Tray is not designed to hold child in chair.
- **Stay near and watch** your child during use.

**(vi) 8.4.6** The warning statements shall be in a location that is visible by the caregiver while placing the occupant into the high chair in each of the manufacturer’s recommended use positions.

**(vii) 8.4.7** High chairs that do not have a seating component that is also used as a seating component of a stroller, shall, in the same label, address the following warning statements:

- Children have suffered skull fractures after falling from high chairs. Falls can happen quickly if child is not restrained properly.
- **Always use restraints, and adjust to fit snugly.** Tray is not designed to hold child in chair.
- **Stay near and watch** your child during use.

**(viii) 8.4.8** High chairs that have a seating component that is also used as a seating component of a stroller shall use the warning statements as specified in subsections 8.2.2.1 and 8.2.2.2 of the version of the standard that is incorporated by reference in part 1227 of this subchapter, in place of the warning statements in 8.4.7 (paragraph (d)(vii) of this section).

**(e)** Instead of complying with section 9.2 of ASTM F404–15, comply with the following:

1. **9.2** The instructions shall contain the warnings as specified in section 8.4 (paragraph (d)(1) of this section). Additional warnings similar to the statements included in this section shall also be included. These required warning statements shall meet the requirements described in section 8.4 (paragraph (d)(1) of this section), except for the color requirements (i.e., the background of the signal word panel need not be orange, red, or yellow). However, the warning statements still must be in highly contrasting color(s) (e.g., black text on a white background), and if color is used, those colors must meet the color requirements specified in section 8.4 (paragraph (d)(1) of this section).

2. **Reference to section 9.2 of ASTM F404–15 in paragraph (e) of this section includes only the introductory paragraph of section 9.2 and does not include subsections 9.2.1 or 9.2.2 of ASTM F404–15.**

**Note:** For optional additional guidance on the design of warnings for instructional literature, see the most-recent edition of ANSI Z535.6, *Product Safety Information in Product Manuals, Instructions, and Other Collateral Materials*, American National Standards Institute, Inc., available at http://www ANSI.org/.

Dated: November 2, 2015.
Todd A. Stevenson, Secretary, Consumer Product Safety Commission.

[FR Doc. 2015–28300 Filed 11–6–15; 8:45 am]
BILLING CODE 6355–01–P

DEPARTMENT OF THE INTERIOR

Bureau of Indian Affairs

25 CFR Part 30

[167 A2100DD/AACK001030/ A0AS01010.999900]

Notice of Intent To Establish a Negotiated Rulemaking Committee

AGENCY: Bureau of Indian Education, Interior.

ACTION: Notice of intent; request for nominations for tribal representatives; and comments.

SUMMARY: The Bureau of Indian Education (BIE) is announcing its intent to establish an Accountability Negotiated Rulemaking Committee (Committee). The Committee will...
recommend revisions to the existing regulations for BIE’s accountability system. As required by applicable statutes, the Secretary will select representatives of Indian tribes for the Committee from among individuals nominated by tribes whose students attend BIE-funded schools operated by either the BIE or by the tribe through a contract or grant and who would be affected by a final rule. The BIE also solicits comments on the proposal to establish the Committee, including comments on additional interests not identified in this notice of intent, and invites tribes to nominate representatives for membership on the Committee.

DATES: Submit nominations for Committee members or written comments on this notice of intent on or before December 24, 2015.

ADDRESSES: You may submit nominations for Committee members or written comments on this notice of intent by any of the following methods:

- Send comments or nominations to Ms. Sue Bement, Designated Federal Officer, Bureau of Indian Education, 1011 Indian School Road NW., Suite 332, Albuquerque, New Mexico, 87104; email: AYPcomments@bia.gov; Telephone: (505) 563–5274; Fax: (505) 563–5281; or

FOR FURTHER INFORMATION CONTACT: Ms. Sue Bement, Designated Federal Officer; Telephone: (505) 563–5274; Fax (505) 563–5281.

SUPPLEMENTARY INFORMATION:

I. Background

Under the Elementary and Secondary Education Act of 1965 (ESEA), student achievement data is used to determine whether schools are successfully educating their students. Under current law, this accountability measure is Adequate Yearly Progress (AYP). The law requires States to use a single accountability system for schools to determine whether all students, as well as individual subgroups of students, are making progress toward meeting State academic content standards. The goal, as stated in the ESEA, was to have all students reaching proficient levels in reading and math by 2014 as measured by performance on State tests. The ESEA requires the Bureau of Indian Affairs to promulgate regulations through negotiated rulemaking for the accountability system to be used in Bureau-funded schools. See 20 U.S.C. 6316(g)(1)(A)(i); 25 U.S.C. 2017–2018. In 2005, BIA promulgated such regulations. See 70 FR 22178 (April 28, 2005). These regulations, codified at 25 CFR 30.104, require BIE to use the accountability system of the State in which a BIE-funded school is located. The BIE-funded schools are located in 23 different States; and each State has its own accountability system. As a result, each State system produces student achievement data that cannot be directly compared with data from other States. For BIE, comparison is necessary to identify under-performing schools and direct resources effectively.

Regardless of whether AYP continues to be the accountability measure required under law, BIE must address this deeply fragmented accountability system through negotiated rulemaking to create a more cohesive accountability system. The BIE had previously developed a method for comparing academic achievement across States despite the variances in academic standards. Beginning in 2011, the U.S. Department of Education began to grant flexibility waivers to States for certain provisions of ESEA, which has complicated the method BIE uses to effectively compare achievement. It is necessary, therefore, to revise 25 CFR Part 30, and to receive recommendations from a negotiated rulemaking committee on how BIE can compare academic achievement across the 23 States.

This rulemaking would not change the existing authority for tribes to adopt their own tribal definition of AYP. The BIE encourages tribal self-determination in Native education, encouraging tribes to develop alternative accountability systems (and definitions of AYP) and providing technical assistance. For example, on June 1, 2015, U.S. Education Secretary Arne Duncan and Interior Secretary Sally Jewell announced that the Miccosukee Indian School received flexibility from the Elementary and Secondary Education Act (ESEA) to use a definition of AYP that meets their students’ unique academic and cultural needs. Local tribal communities know best what their children need, and BIE prioritizes tribal self-determination in Indian education. This rulemaking aims only to make the existing system more effective and efficient. It would impact only those BIE-funded schools that do not wish to develop alternative definitions of AYP, though the option will remain open to them regardless.

In 2012, BIE conducted four regional meetings on the topic of accountability in BIE-funded schools. Meetings were held in Oklahoma City, Oklahoma, on July 17, 2012; Flagstaff, Arizona, on July 20, 2012; Seattle, Washington, on July 24, 2012; and Bismarck, North Dakota, on July 27, 2012. Transcripts of those meetings can be referenced at http://www.bie.edu/consultation/index.htm.

During the four meetings, BIE received feedback from the tribes on the ESEA Flexibility Request and the BIE’s proposed flexibility waiver. At the consultation sessions, BIE and the tribes discussed adopting Common Core standards—initially in reading, language arts, and mathematics—to reflect tribal values and employ a single assessment system for all BIE-funded schools.

II. Statutory Provisions


III. The Committee and Its Process

In a negotiated rulemaking, recommended provisions of a proposed rule are developed by a committee composed of at least one representative of the Federal Government and representatives of the interests that will be significantly affected by the rule. Decisions are made by consensus, which means unanimous concurrence among the interests represented on the Committee, unless the Committee agrees to define “consensus” to mean a general but not unanimous concurrence, or agrees upon another specified definition. 5 U.S.C. 562(2)(A) and (B).

As part of the negotiated rulemaking process, BIE has identified interests potentially affected by the rulemaking under consideration, including students enrolled at 174 BIE-funded schools, parents of such students, school administrators, Tribes, and the Indian communities served by these schools. By this notice of intent, BIE is soliciting: (1) comments on its proposal to form a negotiated rulemaking committee; and (2) nominations for Committee members who will adequately represent the interests that are likely to be significantly affected by the proposed rule.

Following the receipt of nominations and comments, BIE will publish a second notice in the Federal Register with a list of persons to represent the interests that are likely to be significantly affected by the rule, and the person or persons proposed to represent BIE. Persons who will be significantly affected by the proposed rule and who believe that their interests will not be adequately represented by
any person specified in that second Federal Register notice will be given an opportunity to apply or nominate another person for membership on the negotiated rulemaking committee to represent such interests with respect to the proposed rule.

Following the second Federal Register notice and responses to it, BIE expects to establish the Committee. After the Committee reaches consensus on the recommended provisions of the proposed rule, as discussed in more detail below, BIE will publish a proposed rule in the Federal Register.

Under 5 U.S.C. 563, the head of the agency is required to determine that the use of the negotiated rulemaking procedure is in the public interest.

In making such a determination, the agency head must consider certain factors. Taking these factors into account, the Secretary, through the authority delegated to the Assistant Secretary—Indian Affairs, has determined that a negotiated rulemaking is in the public interest because:

1. A rule is needed. The ESEA directs the Secretary to conduct a negotiated rulemaking pursuant to the NRA. The current definition of AYP creates a fragmented accountability system that prevents the BIE from developing and implementing comprehensive school reform initiatives in the 174 BIE-funded schools with academic programs in 23 States.

2. A limited number of identifiable interests will be significantly affected by the rule. The 174 BIE-funded schools, students enrolled at these schools, school teachers and administrators, tribes, and Indian communities served by these schools will be significantly affected by this review and the recommendations made by this Committee.

3. There is a reasonable likelihood that the Committee can be convened with a balanced representation of persons who can adequately represent the interests discussed in item 2, above, and who are willing to negotiate in good faith to attempt to reach a consensus on provisions of the proposed rule.

4. There is a reasonable likelihood that the Committee will reach consensus on a proposed rule within a fixed period of time.

5. The use of negotiated rulemaking will not unreasonably delay the development of a proposed rule because time limits will be placed on the negotiation. We anticipate that these negotiations will expedite a proposed rule and ultimately the acceptance of a final rule.

6. The BIE is making a commitment to ensure that the Committee has sufficient resources to complete its work in a timely fashion.

7. The BIE, to the maximum extent possible and consistent with the legal obligations of the Agency, will use the consensus report of the Committee as the basis for a proposed rule for public notice and comment.

IV. Negotiated Rulemaking Procedures

In compliance with FACA and NRA, BIE will use the following procedures and guidelines for this negotiated rulemaking. The BIE may modify them in response to comments received on this notice of intent or during the negotiation process.

A. Committee Formation

The Committee will be formed and operated in full compliance with the requirements of FACA and NRA, and specifically under the guidelines of its charter.

B. Membership Responsibility

The Committee is expected to meet approximately 3–5 times. The meetings will be held at various locations across Indian Country, and will last 2–3 days each. The initial meeting will be in person; some later meetings may be held by teleconference and/or web-conference. The Committee’s work is expected to occur over the course of 6–12 months. However, the Committee may continue its work for a duration of two years.

Because of the scope and complexity of the tasks at hand, committee members must be able to invest considerable time and effort in the negotiated rulemaking process. Committee members must be able to attend all committee meetings, work on committee work groups, consult with their constituencies between committee meetings, and negotiate in good faith toward a consensus on issues before the Committee. Because of the complexity of the issues under consideration, as well as the need for continuity, the Secretary reserves the right to replace any member who is unable to participate in the Committee’s meetings.

Responsibility for expenses is stated under 5 U.S.C. 568(c) as follows:

Members of a negotiated rulemaking committee shall be responsible for their own expenses of participation in such committee, except that an Agency may, in accordance with section 7(d) of the FACA, pay for a member’s reasonable travel and per diem expenses, expenses to obtain technical assistance, and a reasonable rate of compensation, if—

1. Such member certifies a lack of adequate financial resources to participate in the Committee; and

2. The agency determines that such members participation in the Committee is necessary to assure an adequate representation of the members interest.

The BIE commits to pay the reasonable travel and per diem expenses of Committee members, if appropriate under the NRA and Federal travel regulations.

C. Composition of Committee

The Secretary is seeking nominations submitted by Tribes for tribal representatives, consistent with the provisions of 25 U.S.C. 2018, to serve on the Committee, who have a demonstrated ability to communicate well with groups about the interests they will represent. The Committee cannot exceed 25 members, and BIE prefers 15.

• Tribal Committee membership must:
  • Include only representatives of Tribes served by BIE-funded schools;
  • Be selected from among individuals nominated by the Tribes that have students attending BIE-funded schools;
  • Reflect the proportionate share of students from Tribes served by the BIE-funded school system; and
  • Comply with the FACA

Section 2018 of Title 25 also requires the Secretary to ensure that the various interests affected by the proposed report(s) or rules be represented on the Committee. In making membership decisions, the Secretary shall consider whether the interest represented by a nominee will be affected significantly by the final products of the Committee, which may include report(s) and/or proposed regulations; whether that interest is already adequately represented by tribal nominees; and whether the potential addition would adequately represent that interest. Federally registered lobbyists are ineligible to serve on all FACA and non-FACA boards, committees, or councils in an individual capacity. The term “individual capacity” refers to individuals who are appointed to exercise their own individual best judgment on behalf of the government, such as when they are designated Special Government Employees, rather than being appointed to represent a particular interest.

D. Administrative and Technical Support

The BIE will provide sufficient administrative and technical resources for the Committee to complete its work in a timely fashion. The BIE, with the help of the facilitator, will prepare all
agendas, provide meeting notes, and
provide a final report of any issues on
which the Committee reaches
consensus.

E. Training and Organization

At the first meeting of the Committee,
a neutral facilitator will provide training
on negotiated rulemaking, interests-
based negotiations, consensus-building,
and team-building. In addition, at the
first meeting, Committee members will
make organizational decisions
centering protocols, scheduling, and
facilitation of the Committee.

F. Interests Identified Through
Consultation

Under Section 562 of the NRA,
‘‘interest’’ means, with respect to an
issue or matter, multiple parties which
have a similar point of view or which
are likely to be affected in a similar
manner.” The BIE has consulted with
BIE personnel and educators at BIE-
funded schools. Through these and
previous consultations, such as those
conducted in 2012 for an Elementary
and Secondary Education Act
Flexibility Waiver Request, BIE has
identified interests to be significantly
affected by this new rule that include
students enrolled at 174 BIE-funded
schools, parents of such students,
school administrators, tribes, and the
Indian communities served by these
schools. The BIE is accepting comments
identifying other interests that may be
significantly affected by the final
products of the Committee, which may
include report(s) and/or proposed
regulations, until the date listed in the
DATES section of this notice of intent.

V. Request for Nominations and
Comments

The BIE solicits nominations from
tribes whose students attend BIE-funded
schools operated either by BIE or by the
date through a contract or grant, to
nominate tribal representatives to serve
on the Committee and tribal alternates
to serve when the representative is
unavailable. Based upon the
proportionate share of students, some
tribes similar in affiliation or geography
are grouped together for one seat. It will
be necessary for such nominating tribes
either to co-nominate a single tribal
representative to represent the multi-
tribal jurisdiction or for each tribe in the
multi-tribal jurisdiction to nominate a
representative with the knowledge that
BIE will be able to appoint only one of
the nominees who will then be
responsible for representing the entire
multi-tribal jurisdiction on the
Committee. (See chart below for
jurisdictions.)

<table>
<thead>
<tr>
<th>Tribes</th>
<th>Student count school year 2013–2014</th>
<th>Percent of total student count</th>
<th>% Times 15 seats total</th>
<th>Suggested seats</th>
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<td>32.70</td>
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<td>The Hopi Tribe (AZ)</td>
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<td>Pueblo of Isleta</td>
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<td>Pueblo of Sandia</td>
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<td>Pueblo of Santa Ana</td>
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<td>Pueblo of Santa Clara</td>
<td>134</td>
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<td>Pueblo of Santo Domingo</td>
<td>210</td>
<td></td>
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<tr>
<td>Pueblo of Taos</td>
<td>151</td>
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<tr>
<td>Pueblo of Tesuque</td>
<td>43</td>
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<tr>
<td>Pueblo of Zia</td>
<td>84</td>
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<tr>
<td>Total Hopi and Pueblo Tribes</td>
<td>3,774</td>
<td>8.29</td>
<td>1.24</td>
<td>1</td>
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<tr>
<td>Bad River Band of the Lake Superior Tribe (WI)</td>
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<td>Bay Mills (MI)</td>
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<td>Chippewa-Cree (MT)</td>
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<tr>
<td>Lac Courte Oreilles of Lake Superior Chippewa (WI)</td>
<td>227</td>
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<td></td>
</tr>
</tbody>
</table>
Each nomination is expected to include a nomination for a representative and an alternate who can fulfill the obligations of membership should the representative be unable to attend. The Committee membership should also reflect the diversity of tribal interests, and tribes should nominate representatives and alternates who will:

- Have knowledge of school assessments and accountability systems;
- Have relevant experience as past or present superintendents, principals, teachers, or school board members, or possess direct experience with AYP;
- Be able to coordinate, to the extent possible, with other tribes and schools who may not be represented on the Committee;
- Be able to represent the tribe(s) with the authority to embody tribal views, communicate with tribal constituents, and have a clear means to reach agreement on behalf of the tribe(s);
- Be able to negotiate effectively on behalf of the tribe(s) represented;
- Be able to commit the time and effort required to attend and prepare for meetings; and
- Be able to collaborate among diverse parties in a consensus-seeking process.

VI. Submitting Nominations

This notice was previously published in the Federal Register on January 31, 2013. The evaluation of nominations received as a result of the previous notice were conducted and validated for one year, expiring January 31, 2014. Representatives who were previously nominated would need to be re-nominated in response to this notice. The Secretary will only consider nominees nominated through the process identified in this Federal Register notice. Nominations received in any other manner will not be considered. Nominations must include the following information about each nominee:

(1) A letter from the Tribe supporting the nomination of the individual to serve as a tribal representative for the Committee;

(2) A resume reflecting the nominee’s qualifications and experience in Indian education; resume to include the nominee’s name, tribal affiliation, job title, major job duties, employer, business address, business telephone and fax numbers (and business email address, if applicable);

(3) The tribal interest(s) to be represented by the nominee (see Section IV, Part F of this notice of intent) and whether the nominee will represent other interest(s) related to this rulemaking, as the tribe may designate; and

(4) A brief description of how the nominee will represent tribal views,
communicate with tribal constituents, and have a clear means to reach agreement on behalf of the tribe(s) they are representing.

Additionally, a statement on whether the nominee is only representing one tribe’s views or whether the expectation is that the nominee represents a specific group of tribes.

To be considered, nominations must be received by the close of business on the date listed in the DATES section, at the location indicated in the ADDRESSES section.

Certification

For the above reasons, I hereby certify that the Adequate Yearly Progress Negotiated Rulemaking Committee is in the public interest.

Dated: October 29, 2015.

Kevin K. Washburn,
Assistant Secretary—Indian Affairs.

[FR Doc. 2015–28379 Filed 11–6–15; 8:45 am]

BILLY CODE 4307–15–P

DEPARTMENT OF DEFENSE
Office of the Secretary

32 CFR Part 208
RIN 0790–AJ01

National Security Education Program (NSEP) and NSEP Service Agreement

AGENCY: Under Secretary of Defense for Personnel and Readiness, DoD.

ACTION: Proposed rule

SUMMARY: This proposed rule implements the responsibilities of the Secretary of Defense for administering NSEP and explains the responsibilities of the Under Secretary of Defense for Personnel and Readiness (USD (P&R)) for policy and funding oversight for NSEP. It discusses requirements for administering and executing the National Security Education Program (NSEP) service agreement and; and assigns oversight of NSEP to the Defense Language and National Security Education Office (DLNSEO).

DATES: Comments must be received by January 8, 2016.

ADDRESSES: You may submit comments, identified by docket number and/or RIN number and title, by any of the following methods:


• E-mail: Comments are welcome at draftten@os.dod.mil.

Instructions: All submissions received must include the agency name and docket number or Regulatory Information Number (RIN) for this Federal Register document. The general policy for comments and other submissions from members of the public is to make these submissions available for public viewing on the Internet at http://www.regulations.gov as they are received without change, including any personal identifiers or contact information.

FOR FURTHER INFORMATION CONTACT:

SUPPLEMENTARY INFORMATION:

Background


The NSEP is authorized through 50 U.S.C. 1901–1912. It authorizes the Department of Defense to award scholarships to U.S. undergraduate students, fellowships to U.S. graduate students, and grants to U.S. institutions of higher education. The NSEP is designed to attract, recruit, and train a future federal workforce skilled in languages and cultures critical to national security. Boren Scholars are awarded to U.S. national security through education.

As a result, NSEP is the only federally-funded effort focused on the combined issues of language proficiency, national security, and the needs of the federal workforce.

Boren Scholarships are awarded to U.S. undergraduates for up to one year of overseas study of languages and cultures critical to national security. Boren Fellowships demonstrate their merit for an award in part by agreeing to fulfill a one year (minimum) service commitment to the U.S. government. NSEP awards approximately 150 Boren Scholarships annually.

• Boren Fellowships are awarded for up to two years to U.S. graduate students who develop independent projects that combine study of language and culture in areas critical to national security.

Benefits

NSEP, as outlined in the David L. Boren National Security Education Act of 1991 (NSEA), oversees multiple critical initiatives. All of NSEP’s programs are designed to complement one another, ensuring that the lessons learned in one program inform the approaches of the others. Congress specifically—and uniquely—structured NSEP to focus on the combined issues of language proficiency, national security, and the needs of the federal workforce.

NSEA outlines five major purposes for NSEP, namely:

• To provide the necessary resources, accountability, and flexibility to meet the national security education needs of the United States, especially as such needs change over time;

• To increase the quantity, diversity, and quality of the teaching and learning of subjects in the fields of foreign languages, area studies, counterproliferation studies, and other international fields that are critical to the nation’s interest;

• To produce an increased pool of applicants to work in the departments and agencies of the United States government with national security responsibilities;

• To expand, in conjunction with other federal programs, the international experience, knowledge base, and perspectives on which the United States citizenry, government employees, and leaders rely; and

• To permit the federal government to advocate on behalf of international education.

As a result, NSEP is the only federally-funded effort focused on the combined issues of language proficiency, national security, and the needs of the federal workforce.

Boren Scholarships are awarded to U.S. undergraduates for up to one year of overseas study of languages and cultures critical to national security. Boren Scholars demonstrate their merit for an award in part by agreeing to fulfill a one year (minimum) service commitment to the U.S. government. NSEP awards approximately 150 Boren Scholarships annually.

• Boren Fellowships are awarded for up to two years to U.S. graduate students who develop independent projects that combine study of language and culture in areas critical to national security.